<u>AREA COMMITTEE EAST (ACE) DALES, MAPPERLEY AND ST. ANN'S – 9 September, 2014</u>

Title	of paper:	Application for Designat Sneinton	tion of a Neighbour	hood Area and Fo	rum fo	r	
	ctor(s)/ porate Director(s):	Sue Flack, Director of P Transport/ David Bishop Director of Developmen	o, Corporate	Wards affected: St. Ann's	Dales	ar	ıd
	ort author(s) and	Karen Shaw, Planning a	-	tegy – 0115 87639	69 –		
	tact details:	karen.shaw@nottinghar					
	er colleagues who	Matt Gregory, Planning	•	ategy – 0115 87639	981 –		
	provided input:	matt.gregory@nottingha					
		th Portfolio Holder(s)	28 April, 2014				
(if re	elevant)						
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The for d Notti the N will r for b Neig	main purpose of this lesignation of a Neighingham City Council In Neighbourhood Plantun from 1 Septembe oth the Neighbourhood	report is to notify the Are abourhood Area and a Nemust now publicise and shing (General) Regulation to 13 October 2014 and od Forum and the Neighbord Area have been design be prepared.	a Committee that a eighbourhood Foru eek views on this a is 2012 ("the Regu the Area Committ bourhood Area are	an application has lead in the Sneinton application in accordations"). A consultations views on the attherefore sought.	area. dance ation papplica Once	e w oer	ith iod
Rec	ommendation(s):						
1	. ,	mittee notes that an app	lication has been	made for the desi	ignatio	n	of a
-		a and Forum in Sneinton.					J. W
2		mmittee expresses any a and the Neighbourhood				th	the

1. REASONS FOR RECOMMENDATIONS

The Localism Act was given Royal Assent on 15 November 2011 and makes provision for neighbourhoods to produce their own land use plans, which must be in general conformity with the strategic policies in the development plan for the local area (i.e. the emerging Greater Nottingham aligned Core Strategies and the Land and Planning Policies

document). Once a Neighbourhood Area and Forum have been designated by the local planning authority a Neighbourhood Plan can be prepared. Neighbourhood Plans can be used to promote more development in an area than proposed by the local planning authority (but cannot be used to block development proposals already set out in higher level plans) and will, for example be able to choose where new development should go and have policies that state what it should look like.

Neighbourhood Plans must be subject to consultation in accordance with the Regulations, undergo an Independent Examination and then be put to a local referendum before they can be adopted as part of the statutory Development Plan.

The first stage in the preparation of a Neighbourhood Plan is the application for designation of a Neighbourhood Area. This is determined by the local planning authority following a six week consultation period. This should then be followed by an application for designation of a Neighbourhood Forum, which is representative of the designated Area. Similarly this application is determined by the local planning authority, following a 6 week consultation period. Legally the two six week consultation periods (on the Neighbourhood Area and the prospective Neighbourhood Forum) can occur simultaneously and this is the approach that will be taken with the regards the proposals for the Sneinton Neighbourhood Forum and Area.

2. BACKGROUND (INCLUDING OUTCOMES OF CONSULTATION)

The application for designation of the Neighbourhood Forum has been made by an organisation named 'Sneinton Neighbourhood Forum' and can be viewed in Appendix A. The Forum comprises in excess of 21 members (a mixture of individuals, community groups and businesses) and appears to meet the key requirements of the Neighbourhood Planning (General) Requirements, 2012. Details of the composition of the Forum can be found in Appendix C and a copy of the written constitution of the Forum can be found in Appendix A.

The Area proposed to be designated as the Neighbourhood Area is shown on a map, which is included in Appendix B. The map in Appendix B varies slightly to the map included in the original application in Appendix A, this has occurred as a result of transferring the original map to an Ordinance Survey map base and has been done in consultation with the Neighbourhood Forum. The map in Appendix B shows that the boundary extends to the south along Daleside Road then cuts in along Colwick Road around Colwick Woods to Oakdale Road then along Cardale Road to meet Carlton Road. The boundary then runs east along Carlton Road. The western boundary is along Manvers Street to include Sneinton Market. It should be noted that the area includes three development sites that are proposed in the Land and Planning Policies Document (Creative Quarter – Bus Depot, Carlton Road (Castle College) and Sneinton Market).

In preparing the application, Sneinton Neighbourhood Forum has carried out a number of consultations with the local community and this is detailed in Appendix A. The consultations date back to 2012 and include a number of 'Placecheck Walks'.

There are no firm proposals for the content of the Neighbourhood Plan or timescales envisaged at this stage. Consultation comments received from Sneinton Neighbourhood Forum to date have however indicated that fine grain design issues are important to local residents, together with connectivity and access issues and green infrastructure (i.e. parks, open space and other incidental open and green spaces).

On receipt of a valid application for designation of a Neighbourhood Forum and Plan Area, the Neighbourhood Planning Regulations state that a local planning authority must, for a period of at least six weeks, publicise such a request on its website and in any other manner that it deems appropriate to bring the request to the attention to those who live, work or undertake business in the area that the Neighbourhood Plan will cover. In order to comply with these Regulations, the City Council will make copies of the application available on its website at Loxley House and at Sneinton Library. Officers will also write to key groups and individuals, put up site notices at key points around the boundary, and use social media in order to seek views on the both the Neighbourhood Forum and the Neighbourhood Area being proposed.

Following the six week consultation period, consultation comments will be analysed and a report prepared for Executive Board, which has responsibility for determining the designation of both the Neighbourhood Forum and Area.

3. OTHER OPTIONS CONSIDERED IN MAKING RECOMMENDATIONS

There were no other options considered in making these recommendations. The application for the designation of the Neighbourhood Plan Area and Forum and resulting consultation period are processes defined in the Neighbourhood Planning (General) Regulations 2012 and the City Council must fulfil its obligations with regards to these.

4. FINANCIAL IMPLICATIONS (INCLUDING VALUE FOR MONEY/VAT)

It is estimated the total cost for this work will be £70k. The government (DCLG) has provided a funding allocation to local authorities to assist with Neighbourhood Planning. The Council will be eligible to seek a contribution of up to £30k subject to submission of claims and adherence to the grant conditions such as the successful completion of the Neighbourhood Planning Examination. The remaining costs will be met from the approved budget in respect of the Local Plan.

5. RISK MANAGEMENT ISSUES (INCLUDING LEGAL IMPLICATIONS AND CRIME AND DISORDER ACT IMPLICATIONS)

The steps that a local planning authority must take on receipt of an application for designation of a group as a Neighbourhood Forum and for designation of a Neighbourhood Area are set out in the Regulations (provided that the statutory requirements for such applications are met). Once a Neighbourhood Area is designated, a Neighbourhood Plan can be promoted to guide development within that area. The process for promoting and adoption of a Neighbourhood Plan including consultation and the carrying out of a local referendum is prescribed by the Regulations

There is potential for conflict between the emerging Greater Nottingham Aligned Core Strategies (Local Plan Part 1) and Land and Planning Policies Development Plan Document (Local Plan Part 2) and community aspirations. At the present time no such conflict has been identified. It is hoped that such conflict can be avoided through working in partnership with the Neighbourhood Forum throughout the process so that aspirations of both parties are clear, co-ordinated and complementary.

6. **EQUALITY IMPACT ASSESSMENT**

	Has the equality impact been assessed?		
	Not needed (report does not contain proposals or financial decisions)	\checkmark	
	No		
	Yes – Equality Impact Assessment attached		
	Due regard should be given to the equality implications identified in the E	EIA.	
7.	LIST OF BACKGROUND PAPERS OTHER THAN PUBLISHED THOSE DISCLOSING CONFIDENTIAL OR EXEMPT INFORMATION	WORKS C	<u>DR</u>
	None.		
8.	PUBLISHED DOCUMENTS REFERRED TO IN COMPILING THIS REP	ORT	
	None.		

Appendix A – Application Letter from Sneinton Neighbourhood Forum

Sneinton Neighbourhood Forum TRACS 60 Sneinton Hollows off Dale Street Sneinton NG2 4AA 31st March 2014

Karen Shaw
Policy and Research Manager
Planning and Transport
Nottingham City Council
Loxley House
Station Street
Nottingham
NG2 3GN

Application for designation of Sneinton Neighbourhood Forum and designation of the Sneinton Neighbourhood Plan Area

The Neighbourhood Planning (General) Regulations 2012 state that, where an organisation or body submits a neighbourhood forum application to the local planning authority, it must include:

- a) The name of the proposed neighbourhood forum
- b) A copy of the written constitution of the proposed neighbourhood forum
- c) The name of the neighbourhood area to which the application relates and a map which identifies the area
- d) Contact details of at least one member of the proposed neighbourhood forum to be made public under regulations 9 and 10
- e) A statement setting out how the proposed neighbourhood forum meets the conditions contained in section 61F(5) of the 1990 Act.

Those conditions being

- '(a) it is established for the express purpose of promoting or improving the social, economic and environmental well-being of an area that consists of or includes the neighbourhood area concerned (whether or not it is also established for the express purpose of promoting the carrying on of trades, professions or other businesses in such an area),
- (b) its membership is open to—
- (i) individuals who live in the neighbourhood area concerned,
- (ii) individuals who work there (whether for businesses carried on there or otherwise), and
- (iii) individuals who are elected members of a county council, district council or London borough council any of whose area falls within the neighbourhood area concerned,
- (c) its membership includes a minimum of 21 individuals each of whom—
- (i) lives in the neighbourhood area concerned,
- (ii) works there (whether for a business carried on there or otherwise), or

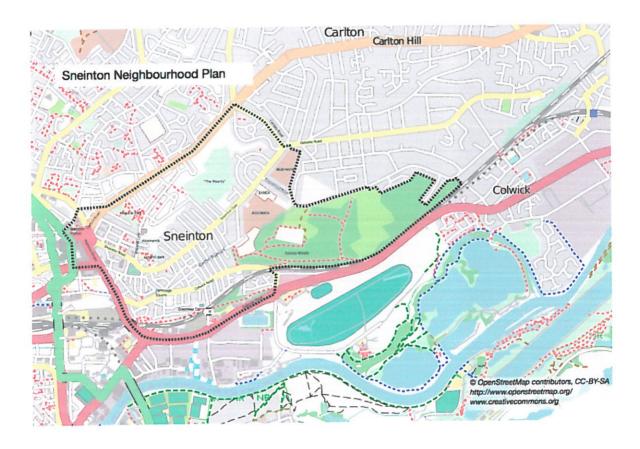
- (iii) is an elected member of a county council, district council or London borough council any of whose area falls within the neighbourhood area concerned,
- (d) it has a written constitution, and
- (e) such other conditions as may be prescribed.'

a) The name of the proposed forum is Sneinton Neighbourhood Forum

b) Sneinton Neighbourhood Forum written constitution

A draft constitution was discussed at the open meeting on 4th March and an amended version put on the Sneinton Alchemy website for information. The approved constitution is at Appendix 1.

c) The Neighbourhood Area



The map shows that the boundary extends to the south along Daleside Road then cuts in along Colwick Road around Colwick Woods to Oakdale Road then along Cardale Road to meet Carlton Road. The boundary then runs east along Carlton Road. The western boundary is along Manvers Street to include Sneinton Market (which is an area strongly identified with the rest of Sneinton.)

The extent of the Neighbourhood Plan Area was discussed and proposed at an open meeting of Sneinton Alchemy Board members and local residents in early November. This meeting was supported by Helen Metcalfe from Planning with People who discussed the purposes and process

of producing a Neighbourhood Plan as well as assisting the group in deciding on the extent of the Neighbourhood Plan area.

Consultation on the proposed Neighbourhood Plan area and the intention to establish a Neighbourhood Forum began on 6th November when a large map showing the proposed boundaries was displayed in the window at TRACS. The weekly community newsletter and Sneinton Alchemy web site also asked for comments.

Formal consultation on the proposed area began in December with an online feedback form. 2000 flyers were also printed promoting the proposed area and the idea of a neighbourhood forum and asking for comments in a questionnaire format. The sequence of events showing all the meetings and consultation events used to consult the Sneinton community on the Neighbourhood Area and the Neighbourhood Forum are listed at Appendix 2 with web links to the full information on the web. Leaflets were distributed to all community centres and Sneinton Market. Two community events, a Winter Warmer Drop In and a 'Your Sneinton' Conference were also used to raise awareness of the proposed boundary and to seek members of the Neighbourhood Forum. 70 people attended the Drop in session and 100 attended the

All the consultation from March onwards encouraged people to consider the appropriateness of the Neighbourhood Plan boundary and to offer alternatives. Feedback suggested that the Neighbourhood Plan Area extended up Carlton Road to include Sneinton Elements along Cardale Road and included all of Colwick Woods.

Following a review of this community feedback it was agreed to extend the boundary to include all of Colwick Woods and the area up to Carlton Road. These additional areas were shown on the website for comments and residents and businesses in those areas were leafleted specifically.

Where possible and in accordance with guidance, the Neighbourhood Plan Area follows physical boundaries like Colwick Woods, Manvers Street, Daleside Road and Carlton Road. It has also been drawn to include areas of opportunity or areas that are particularly valued, for example the Mounts, the allotments and Colwick Woods.

The proposed Neighbourhood Plan Area is considered to be a socially coherent area with which local people can identify. The proposed area also epitomises the diverse range of built environment forms and open space that makes Sneinton special.

In 2011 Sneinton Alchemy were supported by the Design Council and OPUN to produce Sneinton Vision. The Neighbourhood Forum intends to build on the Vision, which had significant community input and support, to develop neighbourhood planning policies that provide the fine grain detail to support the implementation of Nottingham City Council's Core Strategy. The inclusion of Colwick Woods, the allotments, the Old Sneinton and Sneinton Market Conservation Areas in the proposed Neighbourhood Plan Area enables the local community to prepare a Neighbourhood Development Plan that addresses the concerns and seizes the opportunities outlined in Sneinton Vision.

d) Sneinton Neighbourhood Forum contact details: Wendy Honeyman-Smith Sneinton Neighbourhood Forum, TRACS, 60 Sneinton Hollows off Dale Street, Sneinton , NG2 4AA

e) How the Neighbourhood Forum accords with section 61 (F) 1990 Act.

Sneinton Alchemy has been the driving force behind the intention to prepare a Neighbourhood Plan for Sneinton. In this regard, as an active Community Interest Company geographically focused on a defined local area and made up of local people they are akin to a parish council taking forward the opportunities presented in the Localism Act 2011 to have more control and influence over planning policies in their area. Indeed as part of the Sneinton Vision an Appraisal Tool was produced to assist Sneinton Alchemy assess planning applications. It is the intention that this work will be a key part of the Sneinton Neighbourhood Plan.

However due to the specific remit of the Neighbourhood Plan it is proposed to establish the Sneinton Neighbourhood Forum as a separate entity from Sneinton Alchemy. This will encourage the involvement of certain groups who have not been embraced by Sneinton Alchemy. It will also avoid any confusion over the purpose of the Forum.

An added benefit of the creation of Sneinton Neighbourhood Forum is the focus it provides for the partnership working of several groups who represent the interests of the Sneinton community. These range of community groups are represented on the Neighbourhood Forum list

There has been significant consultation, as noted, to secure the membership of a wide range of residents and local businesses to the membership of the forum. There are various other people who will be involved in supporting and promoting the neighbourhood plan as it progresses and specific topic groups may be formed to assist in the preparation of the plan. However, for the purposes of the Neighbourhood Planning Regulations 2012 there are 26 people (some representing local businesses and community groups as well as individual local residents) who have currently signed up as members. However, the list of members will continue to grow in excess of those named. Sneinton Neighbourhood Forum members will continue in the spirit of Sneinton Alchemy to encourage the involvement from as wide a range of people as possible throughout the preparation of Sneinton Neighbourhood Plan.

We trust the foregoing confirms our intent to produce a Neighbourhood Plan for the as defined.

Yours sincerely

WA & Sit Wendy Honeyman-Smith on behalf of Sneinton Neighbourhood Forum

Appendix 1

The Constitution of Sneinton Neighbourhood Form

- The Sneinton Neighbourhood Forum (SNF) was established by Sneinton Alchemy, a number of Residents Associations and individuals in the Sneinton ward for the express purpose of promoting or improving the social, economic and environmental well-being of the Neighbourhood Plan area primarily through the development and implementation of a Neighbourhood Plan.
- The Forum shall exist for 5 years from formal designation by Nottingham City Council, and at its AGM at the end of year 4 the AGM will give consideration to a continuing or successor organisation to maintain and monitor the Sneinton Neighbourhood Plan (SNP).
- 3. Forum Membership is open to all residents of the Sneinton Neighbourhood Area
 - a) Individuals can sign up as members at any Forum, public meetings or via any Steering Group (SG) member.
 - b) Members may be contacted by the SG from time to time to be invited to participate in other activities related to the work of the forum.
 - c) Individuals running businesses or otherwise working in Sneinton can become full members of the Forum
 - d) The Forum can liaise with the larger employers in the ward via designated representatives.
 - e) Membership is open to all elected local authority councillors whose ward includes the SNP area.
 - f) Membership if the forum will be a minimum of 21 individuals.
 - g) Membership is open to all constituted voluntary and community groups which operate in the neighbourhood area. Voluntary and Community groups may nominate up to two people in their membership application but they may only exercise one voting right at Annual General Meetings

h) The Secretary shall maintain a register of members at all times and make it available to any member of the Forum or the public who requests it.

4. The Forum's authority comes from its AGM

- a) The AGM, and any other public meetings held, give legitimacy to the Steering Group of the Forum and the plans they or the workings groups develop
- b) If there is more than one public meeting in any year, one will be designated as the AGM
- c) The AGM will be called with at least 15 working days' notice once per year by advertising extensively across the Neighbourhood Plan area.
- d) The AGM has the power to both elect and remove by a vote of no confidence, any member of the Steering Group
- e) At each AGM the Chair will provide a written report, the treasurer will provide a set of accounts for the previous year and the Minute secretary will record the proceedings.
- f) The quorum required for an Annual General Meeting to conduct business shall be 15 members.

5. General Meetings of the Forum

- a) The Forum Members will meet three times a year to agree the work of the Steering Group
- b) The quorum required for a General Meeting to conduct business shall be 9 members.
- c) All decisions at General Meetings shall be made on a show of hands of members who are entitled to vote at the meeting.

6. Forum Steering Group

- a) The Steering Group exists to coordinate, implement and monitor the work of the Forum including developing a Neighbourhood Plan for the Sneinton Neighbourhood Plan area. It will prioritise, schedule and publicise the work of the forum
- b) The Steering Group is a working committee made up from Forum members

- c) Non-voting Steering Group members with specialist skills may be coopted onto the Steering Group and the Steering Group may set up working groups for specific projects to assist in the preparation of the Neighbourhood Plan.
- d) The Steering Group will liaise with relevant bodies such as Nottingham City Council, Nottinghamshire County Council and other statutory stake holders as necessary.
- e) Steering Group members to be elected at the AGM are: chair and minute
- f) Steering Group decision making can be by consensus or after a vote, the Chair will have the casting vote
- g) The SG has the power to hold votes of no confidence in any member by
- h) Representatives of local groups (residents associations etc.) are responsible for communicating between the Forum and their group/association
- i) Steering Group meetings will be held a minimum of 6 times per year.
- j) Notice to members of the Steering Group of a Steering Group meeting shall be 7 working days
- k) The quorum required for a Steering Group meeting to conduct business shall be 5 (five) members



Appendix 2 Sneinton Neighbourhood Plan Events and activities to consult and engage Sneinton Community in promoting the Neighbourhood Plan idea, the

Event

		Event		The Court
Sheinton N			15/12/12	1 500
Speinton Noise Land		engage widely with the community and move the project on to the next step. This involved people imagining the future of Sneinton, and how the streets and buildings of the area might be in years to come. Activities for people of all ages were arranged on the evening to make for a fun, interesting and engaging experience.	For Sneinton Vision The Stanion	rurpose
	this we have enlisted the help of Architecture students at Nottingham	200 comments recorded from residents relating to Neighbourhood Design. Having produced our draft Neighbourhood Design Vision (scroll down for more details), the next step is to test it against some development proposals for the area. We need to try it out to see if it is going to be a useful tool to help us assess real	Outcome	

17/9/13	क निज्ञ स	from the Mounts to Sneinton Hollows in the Old Sneinton Conservation area http://www.sneinton_alchemy.com/news/placecheckwalkandopentalk.	
ions of	From our website 'An outcome of the Placecheck exercise might be that one or more Neighbourhood Plans gets off the ground in Sneinton. Local communities are now able to produce Neighbourhood Plans for their area, putting in of just objecting or supporting what has been proposed by and how to get started, we will be hosting a Neighbourhood Planning talk to follow the placecheck of the Planning talk to follow the placecheck.	We hosted a walkabout in Sneinton to view and discuss places of interest such as the empty Dale Farm plot, the old Aerborn Factory site, the empty Burrows Court tower, the site of the proposed Mosque and community centre on Sneinton Dale, the Windmill car park and Hermitage Square"Placecheck" walks are a great starting point for looking, understanding, talking and thinking about local places with local people.	
Continued	As above http://www.sneinton- alchemy.com/news/publicwalktalkraise sawarenessofplanningissues.	The walk generated lively discussion and feedback over a delicious buffet at TRACs from Sneinton Market stallholder <u>Beccy's Global Kitchen.</u> Sue Jobbins of <u>Shaping Communities</u> outlined the process that local communities need to go through in order to develop their plans. Steve Smith and Tom Hughes of Sneinton Alchemy gave a presentation on the 10 key aspects of the Neighbourhood Planning system.	alchemy.com/WhatWeDo/sneinton- wision. Also see results at http://www.sneintonvision.org/.

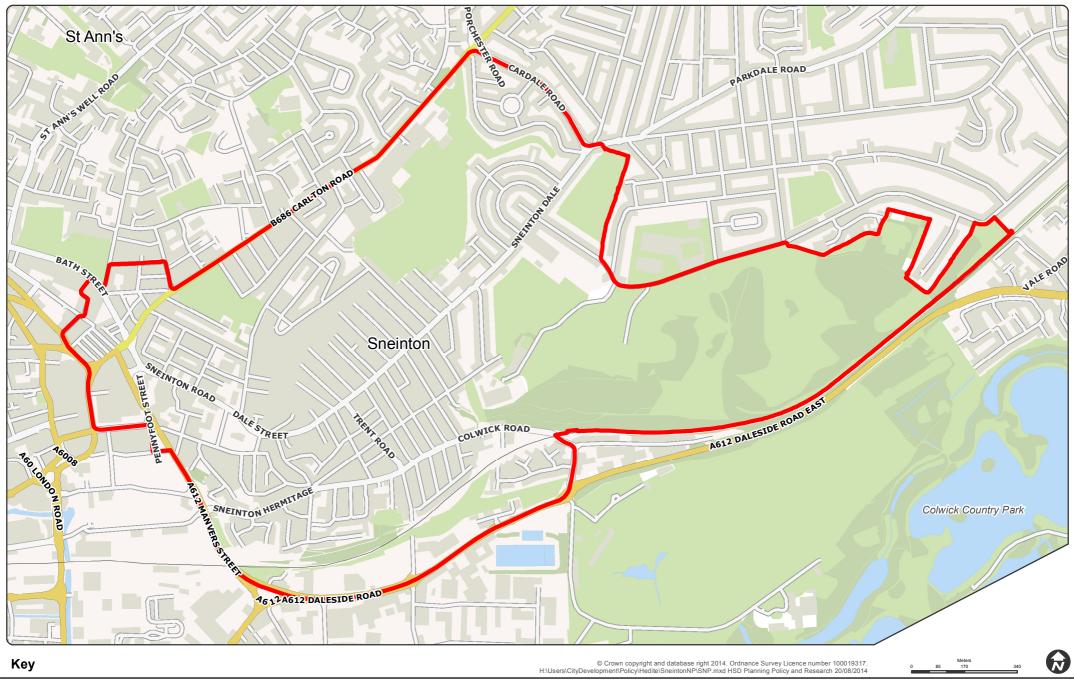
	http://www.sneinton- alchemy.com/winter warmer. (promotion)	· Warmer	Community Networking and Learning Event	with Planning with People	Planning meeting/workshop	Public Neighbourhood	Council	Meeting with	Mill to the Market http://www.sneinton- alchemy.com/news/ milltomarket- placecheckwalkanno uncement.
		19/11/13	6/12/13			6/11/13		5/11/13	10 1-17
	designation	workingconference To raise awareness about the work being carried out in Sneinton and to educate local residents about Neighbourhood Planning and the Localism Act.	Sneinton's proposed Neighbourhood Plan (What is a Neighbourhood Plan?) <a href="http://www.sneinton-alchemy.com/naws/yoursall.com/naws/yo</td><td>aichemy.com/news/aneighbourhoodplanforsneinton</td><td>prospective SNF members. Blog posts meeting promotion http://www.sneinton-</td><td>To help raise awareness and to provide</td><td>Neighbourhood Plan and to establish working relationships</td><td>To explore the</td><td>you the local people into the planning process, so that we can influence what happens in our area in the future. That's the <u>Sneinton Vision</u>'</td></tr><tr><td>alchemy.com/news/warmwelcomeatwintersocial.</td><td>The event raised awareness and gained feedback from residents on proposed area for designation, boundary and places of interest.</td><td>workshop covering Neighbourhood
Planning</td><td>Many of the proposed Sneinton
Neighbourhood Forum members</td><td></td><td>It was agreed the area needed to develop a NP</td><td>policies would sit.</td><td></td><td></td><td>Neighbourhood Planning followed by a meeting http://www.sneinton-alchemy.com/news/milltomarketwalkex						

Sneinton Alchemy public meeting. http://www.sneinto	AGM http://www.sneinton-alchemy.com/news/sneintonalchemyagm 2014.	Planning update letter and membership form mailed out to Your Sneinton delegate list of 125 residents and local services	Planning meeting with Planning with Planning with People Follow up	2 nd Public Neighbourhood
18/3/14 In an propu	21/2/14		14/3/14	4/3/14
ticipation of the submission to the Council of the osed plan area and Neighbourhood Forum constitution, have been involved in the process of Placecheck	Provided update on Neighbourhood Planning, the Sneinton Vision project and on on-going community consultation carried out by the Community Organisers.	those interested in the Sneinton NP to become Forum members and to explain how they can do this. Letter included an online link to sign up SNF members. A letter written to consult on the new proposed boundary for Sneinton Elements and Colwick Woods.	Actions were outlined to consult on the revised plan area A letter written to interest.	To discuss Neighbourhood Forum and area for documents
2 local councillors, Gul Nawaz Khan and Neghat Nawaz Khan agreed that it was a great idea for the area to	For parties interested in NP it was agreed to have a further follow up meeting where NP could be discussed in more detail		It was decided not to create the Neighbourhood Forum from existing Sneinton Alchemy members but to make a new, one purpose group named the Sneinton Neighbourhood Forum.	

Chefficon Elements		ਨ'	/news/ munit arch	ק
	27/3/14	9	25/3/14	
Road/Sneinton Elements area. Increasing awareness of the inclusion of this area following initial consultations	Door-knocking of the state of t	presentation. To raise awareness and invite STARA to join the SNF.	Walks (see here and here) and Neighbourhood Plan development (see here) have been invited to join the Sneinton Neighbourhood Forum. Membership is open to all: both individuals and groups/businesses, whether inside or outside the plan area.	
STOP (Sneinton Tenants Outreach Programme) Tenants and Residents Association and several local people and businesses signed up to the Forum	team. More work will need to be done in liaison with the ND Team if STARA members are to be properly appraised of their rights	STARA is an important group in Sneinton that works closely with the NCC Neighbourhood Development		

Appendix B – Proposed Sneinton Neighbourhood Plan Area Boundary

Proposed Neighbourhood Area Boundary







Appendix C – Details of Forum Composition

Works in area Work address	Membership: Live/Work in	Membership: Live/Work in area				Basis for m	embership				
Item		name	Lives in area	Contact address							
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