# Meeting JOINT COMMITTEE ON STRATEGIC PLANNING AND TRANSPORT

Date 21 MARCH 2014 agenda item number

From JOINT OFFICER STEERING GROUP

#### GREATER NOTTINGHAM JOINT PLANNING ADVISORY BOARD UPDATE

#### **Summary**

The Greater Nottingham Joint Planning Advisory Board (JPAB) oversees the preparation of Aligned Core Strategies across Greater Nottingham, and the implementation of the Programme of Development infrastructure projects. This report updates the Joint Committee on the work of JPAB.

#### Background

- Since the last Joint Committee, a meeting of JPAB was held on 13 February. The minutes of this meeting are not yet available, however the minutes of the previous meetings of 5<sup>th</sup> September and 12 December 2013 are attached to this report, as appendix 1.
- The main item of business for the meeting of 13 February 2014 was consideration of the future work programme of the Board following on from a Councillor Workshop held on 23 January, and progress with the Greater Nottingham Local Plans, summarised and updated as follows:

#### **Councillor workshop**

A work programme for the board for the next three years was discussed and prioritised. This is to be developed further and presented back to the Board together with a revised Terms of Reference. Secretarial support for the Board was agreed to continue for three years.

#### Ashfield District Council - Local Plan

Ashfield submitted their Local Plan on 18 December 2013, and Jeremy Youle BA (HONS) MA MRTPI has been appointed to undertake the examination. The Inspector has now confirmed that an Exploratory meeting will be held on Tuesday 11 March 2014, to address concerns regarding Duty to Cooperate, the Plan period and housing supply.

#### **Erewash Borough Council**

The Examination of the Erewash Core Strategy has concluded, and the Inspector's report published. Subject to Main Modifications on which the Council has already consulted, the Core Strategy has been found sound.

#### **Rushcliffe Borough Council**

The Examination into the Rushcliffe Core Strategy is currently suspended whilst Rushcliffe undertake the remedial work to increase housing provision as requested by the Inspector. The Borough council has now published Proposed Modifications to the Core Strategy for a six-week representation period. The representation period runs until 5pm on Monday 7 April 2014. Once the Consultation has ended, and the Inspector receives the results, she will reconvene the Examination and prepare a programme of Hearing Sessions.

# **Broxtowe, Gedling and Nottingham City**

- 9 Broxtowe Borough Council, Gedling Borough Council and Nottingham City Council submitted their Aligned Core Strategies on 7 June 2013. Two rounds of Hearing Sessions have been held and concluded on 13<sup>th</sup> February 2014.
- The second round of hearing sessions considered further work undertaken by Broxtowe and Gedling Boroughs undertake further work. In the case of Broxtowe, focused on providing more certainty to the scale and timing of growth around Toton, and for Gedling, including more housing at Teal Close and attributing some housing development to Gedling Colliery/Chase Farm later in the plan period, to allow for an increase in housing provision in the Nottingham main built up area, and a reduction elsewhere. This work is to be shared with Ashfield District Council, with the aim of producing a Statement of Common Ground to assist the Inspector. A hearing session was also convened to consider a Legal Opinion submitted on behalf of the Home Builders Federation on elements of Policy 2 of the Core Strategy.
- 2.9 Main Modifications can now be agreed with the Inspector, and if she has no additional Main Modifications apart from those agreed during the course of the Examination, these will be subject to consultation, the results of which will be passed to the Inspector to inform her final report.

#### Recommendation

13 It is recommended that the Joint Committee note the contents of this report.

#### **Background Papers referred to in compiling this report**

Greater Nottingham Joint Planning Advisory Board papers for 13 February 2014, 12 December 2013 and 5th September 2013.

# **Contact Officer**

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#### **APPENDIX 1**

MINUTES OF THE GREATER NOTTINGHAM JOINT PLANNING ADVISORY BOARD HELD ON THURSDAY 12 DECEMBER 2013 AT 2.00 PM IN THE OLD COUNCIL CHAMBER, TOWN HALL, BEESTON

#### **PRESENT**

**Broxtowe**: Councillor Steve Barber (Chair);

**Erewash**: Councillor Geoffrey Smith; **Gedling**: Councillor Darrell Pulk;

Nottingham City: Councillor Jane Urquhart;

Nottinghamshire County: Councillor Jim Creamer; Councillor Steve Calvert;

#### Officers in Attendance

Ashfield: Ms Christine Sarris; Broxtowe: Mr Steve Dance; Erewash: Ms Yvonne Wright; Gedling: Mr Peter Baguley;

**Growth Point**: Ms Dawn Alvey, Mr Matt Gregory; **Nottingham City**: Mr Chris Carter; Mrs Sue Flack;

Nottinghamshire County: Ms Lisa Bell

#### **Observers**

General Public: Mr John Hancox: Mr J Potter

**HCA**: Mr Alan Bishop;

Nottingham City: Councillor Ian Malcolm;

Peveril Homes: Anabel Christmas

# Apologies:

Broxtowe: Mrs Ruth Hyde;

**Derbyshire County:** Mrs Christine Massey;

**Erewash:** Mr Steve Birkinshaw;

**HCA**: Mr Mark Bannister;

Nottingham City: Councillor Alan Clark;

Nottinghamshire County: Councillor Kevin Greaves,

Rushcliffe: Councillor D Bell; Mr Richard Mapletoft; Mr Paul Randle

# 1. Welcome and Apologies

Councillor Steve Barber, Chair, welcomed those attending and introductions were made.

# 2. **Declarations of Interests**

There were no declarations of interest.

# 3. Approval of Minutes of last meeting

The Minutes of the last meeting were approved after noting Councillor Alan Clark's attendance at the last meeting. There were no matters arising.

# 4. **Core Strategy Update** - Matt Gregory

#### 4.1 Ashfield

ADC completed consultation on the Local Plan at the end of September. They will now submit their plan to the Secretary of State for Examination before the end of December. Other councils made representations regarding the time period of the plan potential options to overcome reservations with the council before Examination hearings take place.

#### 4.2 Erewash

Since the last meeting a further hearing session was called by the Inspector focussing on 5-year land supply which was held on 27 November. The Inspector is in the process of finalising recommendations which is expected imminently.

#### 4.3 Rushcliffe

RBC was given a temporary suspension following the Inspector's Examination process. Proposed Modifications will be brought before the Cabinet tonight including increase housing numbers. The revised housing numbers meet the objectively assessed needs of the conurbation. If approved further public consultation will take place. The Proposed Modifications and representations will be passed to the Inspector in order for the Examination to continue and further hearing sessions can be proposed. If Proposed Modifications are approved then other councils are to withdraw their outstanding recommendations regarding housing numbers.

#### 4.4 Broxtowe, Gedling and Nottingham City

# 4.4.1 Currently at Examination stage with three weeks of hearing sessions already held. Following the first week the Inspector issued significant

findings as shown in the appended papers. She considered that the councils overall housing numbers were sound. Broxtowe and Gedling require further work regarding the distribution of housing in their boroughs. Broxtowe is to consider its options with more certainty of timing and scale around Toton; Gedling is to consider increasing housing land at Teal Close and Gedling Colliery site which may provide opportunities to reduce housing near to Hucknall. The Inspector requested Gedling to share with Ashfield a Statement of Common Ground.

- 4.4.2 This additional work will be passed to the Inspector by the end of the year and further hearing sessions may be called prior to the issue of a final report.
- 4.5 Cllr Barber updated on the meeting with Nick Boles MP who was impressed with the borough's co-operation on joint working. SB asked for an update on 5 year land supply.
- 4.5.1 Cllr Pulk possible extra development on the Gedling Colliery site may reduce housing numbers near Huckanll depending on deliverability and feasibility. Gedling are in dialogue with Ashfield.
- 4.5.2 CS explained they are presented with a number of scenarios and will be in discussion with members as soon as possible.
- 4.5.3 PB confirmed that Gedling will be able to deliver their 0-5 years land supply.
- 4.5.4 Cllr Smith also confirmed that Erewash was confident that they could deliver their housing requirements.
- 4.5.5 Cllr Urquhart had attended a D2N2 Transport Body which discussed at its meeting in the morning Gedling's access road which was confirmed to receive support.

It was resolved that Joint Planning Advisory Board NOTE the progress of the Greater Nottingham Core Strategies.

#### 5. **Programme of Development** – Dawn Alvey

#### 5.1 Capital Programme

DA provided an update of the current position with the Capital programme which is nearing completion. Ilkeston Station has not yet incurred expenditure as agreed by JPAB. Delays have were reported with the Trowell Junction scheme, as Network Rail have not yet confirmed timetable for possession line/equipment.

Slippage reported on the Gedling Country Park scheme due to drainage and flooding issues. However, the project is now progressing

well and is hoped to be completed in a couple of months' time. Contingency arrangements are in place for project to continue, to claim and closedown successfully. The programme is to complete in November 2014.

# 5.2 Revenue update

The remaining £200,000 will be discussed at the workshop.

It was resolved that Joint Planning Advisory Board NOTE the revenue and capital update as set out in the report.

# 6. Workshop - Future Joint Working - Dawn Alvey

DA listed possible areas for discussion.

- · Capital funding and revenue budgets
- Board's remit and challenges
- Housing delivery
- Changing landscape
- Future funding

The Workshop was suggested to be held on Thursday 23 January 2014 at 10.00am at a venue to be advised. A fuller agenda will be circulated shortly.

Need to avoid duplication but to link or work with other groups. Will also need to look at ways to promote the Board with a letter to Government to provide future funding.

SB thought that first of all we needed to identify a vacuum and then work alongside or with other groups.

SF suggested a merger for N2 Committee or Board.

Cllr Calvert explained that this joint committee will overlap with these transport discussions.

DA to provide background information on existing structures and potential merging structures in the LEP.

SD asked if LEP or other organisations should be invited to the workshop debate.

SC reviewing what has happened and look forward for option identification.

SF's updated on emerging N2 Committee, which is currently Nottingham City and Nottinghamshire County Council, would be to create economic prosperity and allocate money from LEP 2013/2014

single growth money. Need to establish how money is allocated but there would be some benefit to put the two committees together.

YW advised that Derbyshire also had a D2 Committee between Derby City and Derbyshire County Council.

#### It was resolved that Joint Planning Advisory Board NOTE the report.

# 7. **HS2 Presentation** – Chris Carter

- 7.1 CC explained that Derbyshire, Nottingham/shire and Broxtowe, as a partnership, had jointly commissioned this work to maximise the economic benefits of the HS2 station at Toton.
- 7.2 He presented slides of Volterra's findings which focused on employment, with an additional 13,350 jobs being created for the region. The connectivity benefits enabled business improvement by 23% by connecting to eight out of ten larger cities. The HS2 Taskforce will also be looking into existing networks for HS2 lines to run into existing Midland Mainline to run services directly into Nottingham, Leicester and Derby to maximise use of the current infrastructure.
- 7.3 Their key findings and conclusions were based on certainty of success for connectivity with continued investment. They recommended a further analysis study to provide additional capacity, economic development and the impact on Stavely depot, Chesterfield.
- 7.4 An access report will be reported back to HS2 by the end of January.
- 7.5 JU we need to secure the best option from HS2 and consider its future need and to be clear collectively about connectivity, regarding Toton to Nottingham city.
- 7.6 DP agree all in support of HS2. Toton is better than Derby although Derby will also benefit.
- 7.7 PB Regarding connectivity for Gedling, which is on the other side of Nottingham, there is no tram although it has two railway stations. It could become more isolated if we concentrate more on the west of the city. He said he was In favour of Toton although perhaps need to regenerate in a new area.
- 7.8 SC Nottinghamshire County Council will report to Transport and Highways Committee on 9 January 2014 re HS2 Ltd. The message he's receiving is with support from across all parties. The proposal links north of the Greater Nottingham area therefore Ashfield might be able to build into it.
- 7.9 CS Ashfield will put forward their national response to HS2 on 17 December.

- 7.10 GS Long Eaton connectivity is poor.
- 7.11 CC in order to support masterplanning and maximise potential around the station site it is beneficial to continue with existing joint working structure.
- 7.12 SD Broxtowe holds an HS2 working party although requires clarity of masterplanning for the site and therefore asked if Volterra should be invited to join and talk to us through the process and whether this could accelerate or decelerate housing development. It is a complicated site with the tram, M1 access and mixed use opportunities so is keen to put it all together.
- 7.13 SB Broxtowe's Core Strategy Inspector raised HS2 in the plan. It might be worth considering looking at a template where authorities got it right.

#### 8. Any other business

AB (HCA) offered HCA's services to provide any help or support required for residential development/affordable housing and to be part of the forthcoming workshop.

#### 9. Date and venue of Next Meeting

The next meeting will be held on Thursday 13 February 2014 in the Old Council Chamber, Town Hall, Beeston at 2.00 pm.

#### Appendix 2

# 3. MINUTES OF THE GREATER NOTTINGHAM JOINT PLANNING ADVISORY BOARD HELD ON THURSDAY 5 SEPTEMBER 2013 AT 2.00 PM IN THE OLD COUNCIL CHAMBER, TOWN HALL, BEESTON

#### **PRESENT**

**Broxtowe**: Councillor Steve Barber (Chair);

Erewash: Councillor Geoffrey Smith;

Nottingham City: Councillor Alan Clark; Councillor Jane Urquhart;

Rushcliffe: Councillor D Bell

#### Officers in Attendance

Ashfield: Ms Christine Sarris; Broxtowe: Mrs Ruth Hyde; Gedling: Mr Peter Baguley:

**Growth Point**: Ms Dawn Alvey, Mr Matt Gregory;

Nottingham City: Mrs Sue Flack;

Nottinghamshire County: Mrs Sally Gill; Rushcliffe: Mr David Mitchell; Mr Paul Randle

#### **Observers**

**Broxtowe:** Mr Steffan Saunders;

Environment Agency: Mr Mark Candlin; Mr Andrew Pitts

**Growth Point**: Mr Matthew Grant:

**HCA**: Mr Alan Bishop;

Nottingham City: Councillor Ian Malcolm;

Oxalis Planning: Mr Steve Harley; Signet Planning: Mr Paul Stone; Volterra Presentation: Mr Said Hirsh

#### Apologies:

**Ashfield:** Councillor Steve Carroll: Councillor J Knight:

**Broxtowe**: Mr Steve Dance:

**Derbyshire County:** Mr Nawaz Khan; Mrs Christine Massey;

Erewash: Mr Steve Birkinshaw;

Gedling: Councillor John Clarke; Councillor Darrell Pulk;

**HCA**: Mr Mark Bannister:

Nottingham City: Councillor Alan Clark

Nottinghamshire County: Councillor Jim Creamer, Councillor Kevin

Greaves,

# 1. Welcome and Apologies

Councillor Steve Barber, Chair, welcomed those attending and introductions were made.

# 2. Declarations of Interests

There were no declarations of interest.

# 3. Approval of Minutes of last meeting

The Minutes of the last meeting were approved. There were no matters arising.

#### 4. HS2 Presentation – Volterra

A presentation was given by Volterra who have been commissioned by Nottingham City Council to conduct an Economic Impact Study on the siting an HS2 Hub station at Toton.

Said Hirsh explained the reasoning behind DfT's decisions for transport investment primarily focusing on economic regeneration and social benefit and cutting journey times which created capacity elsewhere.

The study looked at employment densities by region and compared Nottinghamshire and Derbyshire areas to England's average figures. It projected employment would increase in Nottinghamshire but decrease in Derbyshire with the introduction of HS2 running through this region. Further work is scheduled for October 2013 to ensure the study responds to Dft's emerging work and business case methodology.

Examples of both good and poor investment for HSR stations were illustrated. In order to make the right choices for business investors they will want to look at residential income figures by area and their ability to pay for transportation costs.

The development of a new rail station at Ilkeston next year could also be helped by HS2 connectivity as well as the tram station at Toton. The key point made was to continue with our own projects and investments locally and not to base decisions around proposed HS2 routes and hub stations.

Cllr Barber referred to Gross Value Added (GVA) figures for South Nottinghamshire being lowest per resident but shows Nottingham as being highest. SB understood that we should not hold back with any investments but Broxtowe recently turned down a planning application because HS2 was due to run through the middle of the site which is one of the reasons for rejecting the application.

S Hirsh advised to design around these proposals.

PR quoted the £35bn cost benefit for commuters travelling by HS2 without working on the train. If this was remodelled, would the figure change substantially if commuters worked on the train.

SH – will be reviewed, the strategic case will be considered against Green Book guidance.

JU – as technology improves look at other factors how to make travel and commuting more productive. HS2 addresses both.

SB – with regards to planning and development, how can we shape these opportunities within planning policy to get it off the ground by doing the right thing around the Toton site.

SH (1) the tram could be extended to where the station is planned (2) worth considering if the market be willing to pay for it at the moment.

GS – think electrification of MML would have a bigger impact than Sheffield and better value for money.

SH – this is not a future projection for GVA. HS2 not just about journey times – need to create capacity too.

SB – Not just MML if no scope for increase in capacity.

JU – If no seats not much use.

SH – need to look at efficiency of case and passenger numbers by 2020/2040, not just travel times.

SB – thanked Said Hirsh for attending.

# 5. **Core Strategy Update** - Matt Gregory

#### 5.1 Ashfield

MG advised that ADC has a Local Plan out for consultation until the end of September 2013. Their housing provision in the Plan is consistent with other core strategies in the area but their Local Plan runs to 2024 rather than 2028.

#### 5.2 Erewash

Consultation on EBC's main Modification Plan is now complete. The main matter was the Inspector's recommendations for affordable housing. Representations have been passed through to the Inspector so we anticipate his final report once reviewed.

#### 5.3 Rushcliffe

RBC has a temporary suspension of the Examination process. They have since held public consultation to increase the number of houses in the borough by 3,500 which will be above 13,000 by 2028. The consultation is now closed and a report is planned to their October Cabinet prior to submitting to the Inspector.

# 5.4 Broxtowe, Gedling and Nottingham City

The Core Strategies have been submitted to the Secretary of State. Jill Kingaby has been appointed as Inspector (who has also been assigned to RBC) for two weeks during October/November with additional days if necessary.

A limited update is of affordable housing evidence is being undertaken to address some of the Inspectors questions. A draft programme has also been published and will be finalised in the next couple of weeks. SB praised work to date to progress to this stage.

# Joint Planning Advisory Board resolved to NOTE the report.

# 6. **Programme of Development** – Dawn Alvey

# 6.1 Capital Programme

DA referred to Table 1 of the report to illustrate that the majority of projects had been completed or close to being completed. It was previously agreed to safeguard allocated funds for Ilkeston Station which will be transferred to DCC after the Capital Programme has closed and decide how this can be managed. Following an audit in May we received a high level of assurance report.

#### 6.2 Revenue update

Table 2 of the report confirmed approximately £200k was available as uncommitted revenue. It was agreed to safeguard £200k for staffing/secretariat support, the format of which would be discussed at a future workshop.

It was resolved that Joint Planning Advisory Board NOTE the revenue and capital update as set out in the report and SAFEGUARD £200k for future staffing/secretariat support.

#### 7. Future Joint Working

- 7.1 SB expressed how successful this joint working had been for the Aligned Core Strategies and what it had achieved to complete various projects from growth funding for all eight authorities to reap the benefits. He therefore raised the question should this Board continue to work together?
- 7.2 RH confirmed that a lot has been achieved. This Body may have a role in the future to work with the LEP on prioritising growth schemes with the evolution of other structures emerging under the LEP. This Group combined with the LEPs could look at strategic planning and transport as economic growth issue goes hand in hand. There is no sovereignty for any individual partner which has worked well but has been achieved by mutual co-operation of growth. We should challenge LEP about the future to try to scope out where the importance is to work together and how we could fit in with their evolving structures in the area.

- 7.3 JU agreed that we should do more work together and arrange a workshop to consider that with Local Transport Body as part of the LEP structure which already happens in the City and NCC currently hold joint meetings. Need to avoid repetition but add value to decisions about LEP as we will all have an interest and the fact that we have a good track record with growth and transport funding.
- 7.4 DB agreed with all that had been said. New Homes Bonus now to be directed to LEP with a combined voice JPAB likely to have greater influence on spending decisions. In addition we need to carry on all our Core Strategies, the Duty to Co-operate continues and we will need to revisit housing growth as new population figures become available.
- 7.5 SB reiterated that the two key areas are transport and planning which go hand in hand. He confirmed that we need to set up a workshop or working party post Examination for officers to co-ordinate in November/December for the next phase.

Joint Planning Advisory Board AGREED that a workshop meeting be convened to consider future partnership arrangements.

#### 8. **Any other business**

None.

#### 9. Date and venue of Next Meeting

The next meeting will be held on Thursday 12 December 2013 in the Old Council Chamber, Town Hall, Beeston at 2.00 pm.

This has been designated as a possible date for a Future Joint Working Workshop.