Delegated Decision Making Form

REF NO PH/WC/O 2516

MOTE PORTE IN THE PARTY OF THE

The information contained within this report is exempt under paragraphs 5 and 7 of the Local Government Act 1972 because it contains legal advise relating to the Proposed Public Spaces Protection Order (PSPO) and,

having regard to all the circumstances, the public interest in maintaining

the exemption outweight the public interest in disclosing the -information-

The public interest in maintaining the exemption outweighs the public interest in disclosing the Information because this advice is professionally privileged and relates to potential proceedings which may arise from the proposed PSPO

Decision Type

Portfolio Ward Officer Holder Councillor

Department

Commercial & Operations

Subject

Nottingham City Council Prohibition of Alcohol Consumption and Dispersal of Groups in the Hockley Area Public Spaces Protection Order (PSPO)

Decision

This is not a key decision because it does not result in the Council incurring expanditure or making Income or savings of more than £1 million revenue or capital, taking into account the overall impact of the decision (unless this has been dalagated by an authorised body). It also does not significantly affect communities in 2 or more wards

Subject to call-in: Yes

Total value of decision: £ Nil

Revenue or Capital: N/A

Executive or Non-consulting

Dacislon taken

To note the evidence gathered and the results of the consultation on the proposal to introduce a Public Spaces Protection Order ("PSPO") as Indicated in the draft PSPO attached at Appendix 1 for the area outlined in blue on the plan in the draft PSPO

("the Restricted Area").
Being satisfied that the test in section 59 of the 2014 Act is met, and having regard to the rights of freedom of expression and freedom of assembly, to authorise the Head of Legal Services to make a PSPO in the form indicated in the draft PSPO attached at Appendix 1 over the Restricted Area to last for a period of three years from the

To authorise the Director of Community Protection to carry out the necessary advertisements and arrange for appropriate signage to be eracted in accordance with the legislative requirements,

To set the fixed penalty amount for offences committed contrary to the aforementioned PSPO at £70 if paid within 14 days, reduced to £35 if paid within 10

Other Options Considered (with reasons for relecting options not favoured)

The Hockley and Lace Market areas are already subject to a Designated Public Place Order ("OPPO") made under the Criminal Justice and Police Act 2001 ("the 2001 Act") where restrictions on consumption of alcohol in a public place apply.

Section 12 of the 2001 Act provides that an Authorised Officer (which includes Community Protection Section 12 of the 2001 Act provides that an Authorised Officer (which includes Community Protection Officers ("CPO")) who reasonably believes a person is or has been consuming or intends to consume alcohol in a designated public place, can request that person(s) refrain from doing so and may ask the elected in a designated rubble place, can request that person(s) refrain from doing so and may ask the person(s) to surrender any alcohol of electric request becomes an offence for which they could be arrested. Failure to comply with the Officer's request becomes an offence for which they could be arrested. Chiliscations of alcohol are made daily under the existing DPPO in the Hockley and surrounding area. Chiliscations of alcohol are made daily under the existing DPPO in the Hockley and surrounding area. Chiliscations of alcohol are made daily under the existing DPPO in the Hockley and surrounding area. over to me unicer. Currently only Police Officers can issue a Penalty Notice for Disorder (PND) if a request made under Currently only Police Officers can issue a Penalty Notice for Disorder (PND) if a request made under section 12 of the 2001 Act to surrander the alcohol is not compiled with. Under the proposed PSPO the section 12 of the 2001 Act to surrander the alcohol is not complete under the PSPO. power to issue a PPN for breach of the Order will apply to any person authorised under the PSPO. Experience indicates that individuals, who have had their alcohol confiscated often purchase more alcohol.

The existing powers unuspine the prostreet consumption of glockel and in preventing the pign numbers of the insufficient in dealing with the on etreet consumption of glockel and persistently engage in the those congregating within the Hockley area of the city, who repeatedly and persistently engage in the activity of street or public drinking and associated anti-social behaviour. The proposed PSFO also contains

powers or dispersel.

Where the evidence has been made available, individuals who have repeatedly breached the DPPO have been facual with Court Orders such as ASBOs, ORASBOs, CBO's and Civil Injunctions. However, this approach has proven coulty and time consuming and there can be identification difficulties.

2 Increased uniformed Patrols.
Increased uniformed patrols have helped monitor the situation and have acted as a deterrent. However, increased uniformed patrols have helped monitor the situation and have acted as a deterrent. However, they have also highlighted the concerns already raised by complainants. Officers are powerless in tedjuring the individuals causing the problems identified above to leave the area. Increased uniformed patrols, combined with the proposed powers of disparsal where the proposed PSPO is breached, may help to solve the problem.

Other intervention

Other intervention

Other intervention

Other intervention

Various intervention methods have been adopted and are continuingly sought in order to help and direct

repeat offenders away from street drinking. Work with partner agencies, homeless outreach teams and

drug and slochol service providers such as Framswork; Opportunity Nottin, Last Orders, and the monthly

drug and prugs Partnership (CDP) lad Street Drinkers and Beggars case conference meeting, is ongoing.

Offenders are referred to these agencies and discussed within the CDP multi agency forum. However,

Offenders are referred to these agencies and discussed within the CDP multi agency forum. However,

Individuals who intentionally persist in alreaf drinking and refuse to accept an original in offeits of help

available to them require enforcement measures taken against them. This approach is fully supported by

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Under The Ariti-Spokal Behaviour, Crime & Policing Act 2014 ("the 2014 Act"), senior Police Officers also

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inverting the power to issue short term Dispersal Orders. Dispersal Orders, which can be used in a specified in the policing specified individuals to leave a designated area for a short period

be obtained after 48 hours,
As a result of this, the Council is seeking to address this with a more permanent and enforceable solution to the problems identified and frequently complained of in the Restricted Area.

Reasons for Decision(s)

A need has been identified to control and social behaviour associated with the on street possession and

A field has been identified to control anti social behaviour associated with the on street possession and consumption of alcohol and the high number of groups of people congragating and engaging in this activity. It is proposed that the PSPO applies to the area shown outlined in blue on the plan attached at Appendix 1 ("the Restricted Area"). The behaviour identified is pensistent, interpolated and unreasonable and to a frequent cause of harastment, alarm and distress which is impacting on those that five, work and visit the Hockley and to a losser extent the Lace Market and Sneinton Markets areas of Nottingham. The Lace Market and Sneinton Markets areas of Nottingham. The Lace Market and Sneinton Market areas as the notential for Market and Sneinton Market areas have been included within the Restricted Area as the potential for displacement is recognised in these surrounding areas which have a history of such issues, and it is fail that it is likely that the above mentioned behaviour will be carried on in these areas

that it is likely that the above mentioned behaviour will be carried on in these areas.

The Director of Community Protection authorised the formal consultation on the potential introduction of a PSPO in the form of the draft PSPO attached at Appendix 1 in respect of street drinking and its associated anti-social behaviour in the Restricted Area. The draft PSPO proposes the following sestrictions:

Consumption of atochel in the Restricted Area is prohibited where an Authorised Person reasonably believes that a parson is, or has been consuming atochol or intends to do so and required them not to consume this atochol or to surrender anything in their possession which contains, or which the Authorised Person reasonably believes to contain, atochol. Failure to comply with such a direction would be an offence.

Groups of two or more persons are prohibited in the Restricted Area where one or more of the said group causes Anti-secial Behaviour as defined in section 2(1)(a) of the 2014 Act. Such behaviour is continued where an Authorised Person has informed them that if the behaviour continues, they will be deemed to constitute a Prohibited Group and will commit an offence, and asked the relevant person(s) in the group to desist from such behaviour but they have refrained from doing so.

The effect of the PSPO, if made, would make it an offence to ful to comply with the Order without

esuponable excuse resentations excuse.

The proposed PSPO would prohibit the on street consumption of slookel within the Restricted Area. Any individual that has been warned to stop consuming allocated and who continues to do so after that warning would be guilty of an offence. As with the existing DPPO, no offence would be committed under the proposed PSPO by those consuming alcohol within the commes of licensed pramises and their outside Icensed curtilage areas.

lian individual breaches the proposed PSPO, an "Authorised Officer" including Community Protection Officer, may require the person to not consume alcohol in the restricted area and / or immediately surrender anything which is or which the Authorised Officer believes to be alcohol. The Authorised Officer would also inform that person that failure to comply with the requirement is an offence. Furthermore, the proposed PSPO would also prohibit the congregation of groups of 2 or more persons ("Prohibited Group") where one or more of that group are engaging in anti-codel behaviour ("ASB") in the Restricted Area and would allow Authorised Officers (Police Officers, Police Community Support Officers and Community Protection Officers) to disperse such Prohibited Groups from the Restricted Area. If the Assumed Area and women ender Americans of the Community Protection Officers) to disperse such Prohibited Groups from the Resideted Area, if the

ASB does not case once a warning has been given.

Under Section 59 of the 2014 Act, Local Authorities may make a PSPO if satisfied that on reasonable

prounds:Activities in a public place have had a detrimental effect on the quality of life of those in the locality, or it is allow that activities will be carried on in the locality and they will have that effect.

The effect/likely effect, of the activities is/or is likely to be persistent/continuing in nature, is likely to be such as to make the activities unreasonable, and justified his restrictions imposed.

The Council must be of the opinion that the problems cutilined above meet the test in section 59 of the 2014 Act. The Council has gathered supporting evidence in line with the above requirements. The Council, in conjunction with Nottinghamshirs Police already utilise various intervention techniques to help prevent alcohol related nuisance and annovance occurring. The proposed PSPO will resist and

The Council, in conjunction with Notinghamanira Police already utilise various intervention techniques to help prevent alcohol related nulsance and annoyance occurring. The proposed PSPO will assist and alreagthen the approach taken by these agencies ageinst those who choose to continue to act in an image of street driving.

The proposed PSPO is not intended to interfere with responsible persons frequenting the area to work or take the facilities available, particularly those who require the services of partner agencies located within the Hockley area, such as Emmunuel House and the Health Shop Needle Exchange, or interfere with local tension and receivers using the Restricted Area.

the prockey gree, such as Emmander regree and the Procket Stop receive the regree of expression tenests and residents using the Restricted Area When considering a PSPO the Council must have particular regard to the rights of Freedom of Expression and Freedom of Assembly set out in Articles 10 and 11 of the Human Rights Convention. The purpose of and Freedom of Assembly set out in Articles 10 and 11 of the Human Rights Convention. The purpose of and Freedom of Assembly set out in Articles 10 and 11 of the Human Rights Convention. the proposed PSPO is to prevent those that are causing evidenced ASB from continuing after they have been asked to stop the identified behaviour/hand over their alcohol and warned of the consequences of that behaviour. It is intended that those going about their business in a peaceful and lawful manner would not be affected by the prohibitions or the proposed PSPO

Affected Wards

St Anns & Bridge Wards.

Advice Sought

	Yes	No
Légal Pinance COST OF SIGNAGE — This will be taken to Alison Roberts of CP is the contact. Designately 20 signs will which includes fitting. Fast Graphics fixes Protection will get approval from highways	gn costing around the required, the them up. Once	e cost of 20 x A4 £562 designed Community
Human Resources Equality & Community Relations To	□ eam X No res	X sponse
Crants Team		X

Details of Consultations undertaken

	Yes	No	Name and Date
Portfolio Holder			Clir Heaton
Ward Councillors	X	: -	Cilr Collins, Clir Johnson, Clir Liversidge &
Cilir Edwards.	/\		
A. C. Dawnwilliam		X	(All Ward Clirs named above were
Area Committee	Augus Panni	million	s Delegation 127(a) of the Constitution applies,
contacted. This has not gone to and this is a matter which affect	Area Com	n Mord Hilliae a	n the City Conire)
and this is a matter which affect	វង្គ ព្រស្មែត ពង្គ	HANGIA	It the and secure of
Other Council Bodies			
Corp. Directors Affected		X	
Trades Unions		X	
Minority Group		X	
Othern (Chapita)		X	Public Consultation in accordance with the
Add a set and males sent	Damulatione	includir	n Police Residents, visitors, Business owners
	e and Sarvi	ce Provi	ders such as members of the CDP Street
and staff, Partner Agencie	Delin Oblas	OD 1 1011)	
Drinkers & Beggar's multi age	tok totatrić	100	
			the decision
Reasons for not consulting	g. Those n	ot consi	ited are not impacted by the decision

Consultation Outcomes

Before a PSPO can be made consultation must be undertaken in accordance with the 2014 Act and Regulations made under it. Initially, during August and early September 2015, the Council sought the views of members of the public and businesses in the Hockley Area on a PSPO with the intention of tackling the problems identified with street drinkers and associated antiit. Initially, during August and early September 2015, the Council sought the vows of members of the public and businesses in the Hockley Area on a PSPO with the Intention of tackling the problems identified with streat drinkers and associated and school and asked to take part in a questionnate or directed to completing one on-line. The number of respondents who completed the hard copy version of the questionnates or directed to completing one on-line. The number being businesse owners, 20% staff members of businesses and 4% being visitors to the area. The results showed that alreat drinking in the area was considered a very big problem to 53%, a fairly big problem to 32%, not a very big problem to 10%, and in the proposes and 4% being visitors to the area. The results showed that alreat drinking in the area was considered a very big problem to 53%, a fairly big problem to 32%, not a very big problem to 10%, not a problem et all to 2% and 3% of respondents didn't know. Comments received within the responses ranged from "streat drinking needs to stop", "Streat chinking in the area is deterring people entering areas of the cty", "I find it very uncomfortable advinking needs to stop", "Streat chinking in the area is deterring people entering areas of the cty", "I find it very uncomfortable abviously drunk, this has caused me to feel uncomfortable and mitmidated when passing frem, it is starting to make me think twice about socialising and using the businesses in that area". Responses received suggesting elementives to the proposed having the drop in centres around the area inducting the Health Chink if does not he near the profite of the olly". With independent businesses", "I thought there was already a DPPO in place to control this, there seems to be few Officers on the about social staff of the focus needs to be on targeting libral behaviour rather than a bisnite ben on drinking, why it is not proposed to the proposed of the many staff of the proposed proposed and missed behaviour rather than a bisnite ben on d come morn own use pare and punters. The saves people atone to live them weet, "Got no proplem with street drinking" and "I think the Hockiey sees is one of the ripost levely, whent and enjoyable street of the city, vastly improved by the recent highway works on Broad Street and Healthcoat Street, please don't must it by over-zealoute enforcement of petty rules and brings to the Restricted Area, as shown by the results of the Consultation, they have because the problems afreet drinking proposed PSPO is made Authorised Officers will receive appropriate training on the Order and enforcement will be responding considered in problems caused confine. The on-line version of the questionnates where the problems caused confine. The on-line version of the questionnates where the problem, with 42% of those responding considered street drinkers in the Hockies and Lace Market Asses of the City to be a very-big problem, with 42% didn't know. In total 136 online questionnates were completed, 18% restdereds, 4% business enters, 10% steff members of businesses and 73% visitors to the area. Attacted as Appendix 2, to a copy of the blank questionnates and the results of the proposed PSPO at Appendix 1 in relation to the Restricted Area. This Consultation required under the 2014 Act for the proposed PSPO at Appendix 1 in relation to the Restricted Area. This Consultation required under the 2014 Act for the proposed PSPO at Appendix 1 in relation to the Restricted Area. This Consultation required under the 2014 Act for the proposed PSPO at Appendix 1 in relation to the Restricted Area. This Consultation required under the 2014 Act for the proposed PSPO at Appendix 1 in relation to the Restricted Area. This Consultation countries of the proposed PSPO at Appendix 1 in relation to the Restricted Area. This Consultation required under the 2014 Act for the proposed PSPO at Appendix 1 in relation to the Restricted Area. The Consultation on 2 the 10 think the Restricted Area. Also question were bank the Consultation and the Consultation a

Imiling any damaging behaviour that may, in the eye of the general public, contribute to a negative perception of the day centre and the locality in general."

"Our pule in Hockley, have passed me your letter dated 12th Odober 2016 regarding the proposed PSPO. We are very much in favour of the Order and are behind it 100%." "Charry and myself have had a good look through this document and providing that, as you have stated, there are no changes which will affact licensed premises in the area, we support the proposed PSPO Order." Thoughts have been given to those responses that have questioned the issue of the Proposed PSPO displacing the identified concerns elsewhere into the City Centre: The potential for displacement is recognised and is why the proposed Restricted Area includes the adjacent areas being the Lace Market and Sneinton Market locations. Although these areas presently are not as heavily affected as Hockley, they do have a history of such lesues. It is envisaged that if displacement does occur it will be within these locations. Accordingly, the Proposed Restricted Area now looks to present and prevent such displacement.

that a displacement units occur it will be within these locations. Accordingly, the Proposed Restricted Area now looks to empt and prevent such displacement.

After careful consideration of the evidence, the results of the consultation, and the queines raised during the consultation period, which have been addressed above, it is considered that the restrictions being sought in the proposed PSPO are proportionate, necessary and ressonable.

Background to decision

As stated above, problems with a variety of anti-social behaviours have been identified in the Hockley and surrounding area of Notlingham.

of Nottingham:

The behaviour complained of is predominantly caused by individuals engaged in street drinking, which is the consumption of alcohol not within the confines of licensed premises, but out on the street or in a public place outside. This persistent problem is also associated with the congregation of groups of both males and famales lottering in often large numbers in the problem is also associated with the congregation of groups of both males and famales lottering in often large numbers in the problem is also associated with the congregation of groups of both males and famales lottering in often large numbers in the problem is also associated with the congregation of groups of both males and their staff, and has above locations, consuming alcohol in the manner described, willows to the area, business owners and their staff, and has this activity has set to repeated complaints by residents, visitors to the area, business owners and their staff, and has transpared to the personal part of the properties and control of concern regularly been vitnessed and dealt with by uniformed Officers of the Council and Notte Police. The behaviour described by and towards members of the groups congregating together and towards members of the public passing by, level commants being made to passes by, the passing out of heavily intoxicated members of the public passing by, level commants being made to passes by, the passing out of heavily intoxicated members of the public passing by, level commands and street behavies, human excrement and urine present in shop doorways and pavements, individuals on the pavements and street behaviour describes, human excrement and urine present in shop doorways and politics. In the individuals on the pavements and street behaviour describes, human excrement and urine present in shop doorways and politics. In the individuals on the pavements and street behaviour describes, human excrement and urine present in shop doorways and pavements, individuals on the pavements and street behaviour

known as the 'Creative Quarter' Based within are numerous independent pusinesses, pare and important known as the 'Creative Quarter' Based within are numerous independent pusinesses, pare is undergoing transformation, their customers outside dining in an attractive and unique part of the city centre. The area is undergoing transformation, growing its already well-established identity as a place to visit for leisure purposes; to work within its many up and coming growing its already well-established identity as a place to visit for leisure purposes; to work within its many up and coming growing its already selected in the same that the particular, offers excellent city centre residential properties available to all members of society from professionals to students. The area of Hockley and the close and right time accordings. Market along with the nearby Sneinton Market, have a key role to play in both the city's day and right time accordings. The unreasonable conduct is reported to be persistent in its nature and is undoubtedly having a detrimental effect on the quality of life of those in the locality. As stated above, available are considered to be inadequate (see 'Options Considered' abova').

The Council have therefore formally consulted on the proposed PSPO as stated in the 'Consultation Outcomes' above. It is considered that the restrictions being acught in the proposed PSPO are proportionate, necessary and reasonable. Evidence gethered shows that although various other measures are already in place, further action is required to jackle these originity and persistent problems.

Evidence gathered shows that although various other measures are already in place, further action is required to racks messe ongoing and persistent problems. It is proposed that, should the PSPO be made, Community Protection Officers will be "Authorised Persons" for the purpose of enforcement of the proposed PSPO. Similarly, Police Officers and Police Community Support Officers ("PCSOs") would also be "Authorised Persons" and able to enforce the proposed PSPO. If the proposed PSPO is made, in order to ensure a proportionate use of the powers, it is proposed that all Authorised fit is proposed PSPO is made, in order to ensure a proportionate use of the powers, it is proposed that all Authorised fit is proposed PSPO is made, in order to ensure a proportionate use of the powers, including Police Officers and PCSCis are trained in these powers locally by the Community Protection City Centre Persons, including Police Officers and PCSCis are trained in these powers locally by the Community Protection City Centre and Operational Support Enforcement Team.

If the proposed PSPO is made, further publication will be made through the inedia and previously used web sites in order for it is proposed PSPO is made, further publication will be made through the inedia and previously used web sites in order for awareness of the decision being made public, and signs detailing the PSPO will be installed in compliance with the 2014 Act and relevant Regulations. The cost of this signage will be met from Community Protection's existing budget.

Advice will be given to partner againcies and interested partles on its enforcement. Those identified individuals who may be affected by the proposed PSPO will be made aware of its prohibitions.

Declared colleague/ Councillor Interests

Dispensation by Standards Committee

Equalities

St Ann's & Bridge Ward Councillors

Date:

Dispensation Reference: Not Applicable

Has the equality impact of the decision been assessed?

YES - equality impact assessment attached

When considering a PSPO the Local Authority must have particular regard to the rights of Freedom of Expression and Freedom of Assembly set out in Articles 10 and 11 of the Human Rights Convention. The purpose of the proposed PSPO is to prevent those that are causing the evidenced ASB from continuing. It is the intention that those going about their business in a peaceful and lawful manner would not be affected by the prohibitions or the proposed PSPO.

Consideration has been given to the equality impact of those that may be affected by

the proposed PSPO, a copy of which is attached as Appendix 3.

Social Value Implications

The Public Services (Social Value) Act 2012 places a statutory obligation on the council when procuring services OR mixed contracts (where services is the main component of the procurement) OR a framework agreement to which the Public Contracts Regulations 2006 apply, to consider at the pre-procurement stage whether what is proposed to be procured might improve the economic, social and environmental well-being of its area and how, in conducting the procurement process, it might act with a view to achieving that objective. In identifying any social value considerations, regard should only be had to social value considerations which are relevant and proportionate to the subject matter of the contract. There is also a statutory requirement also at the pre-procurement stage to consider whether to undertake community consultation on these issues.

Crime and Disorder Implications

Section 17 of the Crime and Disorder Act 1998 places a duty on Councils to do all they reasonably can to prevent crime and disorder. The proposed PSPO would provide an additional power to deal with the behaviour identified in the Background to the Decision (above), alongside existing powers and legislation.

Section 2.6 of the Anti-Social Behaviour Crime and Policing Act 2014 Guidance for Frontline Officers July 2014 states that the Local Authority will want to satisfy itself that these powers are not being used disproportionately or in an arbitrary fashion. Clearly there should be evidence of an existing problem, with an assessment as to the likelihood that the problem will continue unless these powers are adopted and belief that the problem could be remedied by the use of these powers.

Against this background, it is possible that a single, serious incident might be sufficient to justify adoption of the powers.

The PSPO would assist the area by way of reducing and preventing criminal and antisocial acts. As identified in the main body of the report Public Spaces Protection. Orders should only be made where the Council is satisfied that to do so would be a necessary and proportionate response to problems caused by the anti-social behaviour being complained of.

Officers would use any powers derived from the making of a PSPO fairly and proportionately as described above. The use of the power is a discretional one for individual officers. Any general offences or other anti-social behaviour would be dealt with under existing legislative powers.

Published Documents

The 2014 Act

Anti-social Behaviour, Crime and Policing Act 2014 (Publication of Public Spaces Protection Orders) Regulations 2014

Home Office Guidance 'Anti-social Behaviour, Crime and Policing Act 2014; Reform of anti-social behaviour powers Statutory guidance for frontiline professional dated July 2014

Crime and Disorder Act 1998 DPPO for the Restricted Area

Exempt/Confidential report

Yes - see Exempt Appendices

Contact Person

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Community Protection

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For Officer delegated decisions only please provide the reference number from the Scheme of Delegation under which the decision is being taken.

Scheme of Delegation Reference Number

1279

	ANDREW BRRINGTON	Date: 27/06/16
Portfolio Holder (Print name) Signature	NICOLA MEATON	Date: 18 - 04 - 16 - 27/06/16
	Date Published:	Last Date for Call-in.

AND THEY ARESTILL MAPPY FOR MIS DECISION TO BE PUBLISHED. JEW 29/06/16