

CORPORATE PARENTING BOARD – MARCH 2019

Title of paper:	The Response to Missing Children	
Director(s)/ Corporate Director(s):	Helen Blackman – Director, Children’s Integrated Services	Wards affected: All
Report author(s) and contact details:	Racheal Osborne – CSE Coordinator & Missing Children’s Team Manager racheal.osborne@nottinghamcity.gov.uk John Matravers – Head of Service for Safeguarding and Quality Assurance john.matravers@nottinghamcity.gov.uk	
Other colleagues who have provided input:		
Date of consultation with Portfolio Holder(s) (if relevant)	18 February 2019	
Relevant Council Plan Key Theme:		
Strategic Regeneration and Development	<input type="checkbox"/>	
Schools	<input type="checkbox"/>	
Planning and Housing	<input type="checkbox"/>	
Community Services	<input type="checkbox"/>	
Energy, Sustainability and Customer	<input type="checkbox"/>	
Jobs, Growth and Transport	<input type="checkbox"/>	
Adults, Health and Community Sector	<input type="checkbox"/>	
Children, Early Intervention and Early Years	<input checked="" type="checkbox"/>	
Leisure and Culture	<input type="checkbox"/>	
Resources and Neighbourhood Regeneration	<input type="checkbox"/>	
Summary of issues (including benefits to citizens/service users):		
This report sets out the local arrangements in place to respond to children who go missing from home or care. These arrangements have been established because children who go missing have a range of vulnerabilities, including the risk of potential sexual and criminal exploitation and trafficking.		
Recommendation(s):		
1	For the Corporate Parenting Board to note the content of this report.	

1 REASONS FOR RECOMMENDATIONS

- 1.1 Corporate Parenting Board members are asked to note this report given the implications for the safety and well-being of children in care.

2 BACKGROUND (INCLUDING OUTCOMES OF CONSULTATION)

- 2.1 Children from all backgrounds will go missing, but there are some groups more likely to run away than others. Research suggests that nationally, 10,000 children run away

from care, home or foster placements each year. These children may face an increased risk of significant harm, including the potential of being exposed to the risk of alcohol and drugs, criminal and sexual exploitation and trafficking.

- 2.2 As indicated in the previous report to the Corporate Parenting Board regarding missing children (March 2018), there are well established arrangements to respond to missing children in Nottingham City. These are based on effective partnership working with key agencies, particularly the Police. This work is undertaken in accordance with both national and local practice guidance, particularly the Nottingham City Safeguarding Children Partnership and the Missing Children Protocol, which is jointly agreed between Nottingham City Council and Nottinghamshire County Council. This protocol was updated (March 2018) to include the new police definitions and risk grades relating to missing episodes, as discussed below.
- 2.3 The protocol recognises the importance of identifying and targeting the response to missing children who are most vulnerable. A key mechanism for doing this has been a differentiation between children who are missing (i.e. those children whose whereabouts are not known or who are deemed vulnerable for other reasons, for example concern regarding possible sexual or criminal exploitation) and absent (i.e. those children who are not where they are supposed to be). These were nationally agreed definitions that are reflected in the Association of Chief Police Officer (ACPO) guidance.
- 2.4 The definition of absent came under increasing scrutiny, due to concerns that a number of vulnerable children were not being fully safeguarded as they were deemed absent rather than missing. As a consequence, in November 2017 the National College of Policing issued further guidance which removed the term absent and introduced a graded risk scale in relation to reports of missing people. This will now be recorded as missing with medium/high risk (any child under the age of 18 cannot be deemed low risk, so if any risk is identified they will be deemed medium or high) and missing no apparent risk. It is important to note that within Nottingham City Council we have consistently adopted the same approach to children reported missing to the Police, irrespective of whether they were categorised as missing with risk or missing with no apparent risk.
- 2.5 Local arrangements are comprised of a number of connected elements:
 - Operational – Work with missing children takes place in the context of the wider safeguarding arrangements. Other safeguarding measures make a direct contribution to promoting the safety of vulnerable children who go missing, these include the Multi Agency Sexual Exploitation (MASE) panel, who scrutinise information about children who are at risk of sexual exploitation and also go missing, and the Child Criminal Exploitation Panel (CCEP), who scrutinise information in relation to children who are possibly being criminally exploited. Both panels take place on a monthly basis and will consider a number of children during each meeting.
 - The Sexual Exploitation Investigation Unit (SEIU) within the police have appointed a missing's co-ordinator. This post holder works closely with the Missing Children's Team within the local authority to assist with early identification of any Child Sexual Exploitation concerns.

- In addition to the wider arrangements, there are specific measures in place for missing children. Every month there is a meeting between Police and Children's Social Care staff to discuss those children who have been reported missing most frequently in the previous period. Managers from two of Nottingham City's residential units attend these meetings in addition to the Head of Service for Safeguarding and Quality Assurance and the Missing Children's Team Manager / CSE Co-ordinator. Where a young person is identified as being particularly vulnerable, a meeting will take place to look at how best to support and protect them. This meeting will be chaired by a Team Manger or Independent Reviewing Officer and will involve staff from all agencies who work with the child and family.

Return Interviews

- 2.6 The Police share information about all young people who are reported missing with Nottingham City Council. The Police also notify Nottingham City when a young person has returned. This information sharing takes place with Nottingham City's Missing Children team, which is a small team that is line-managed by the Child Sexual Exploitation Co-ordinator (CSE Co-ordinator).
- 2.7 When a child goes missing they will be offered a return interview. All return interviews are undertaken by someone independent, i.e. not responsible for the day to day care of the young person. Return interviews for children in care are always undertaken by someone independent of the placement where the young person lives.
- 2.8 The primary purpose of a return interview is to identify / address safeguarding needs and signpost the young person and their family/carers to support. Key to this is identifying the factors which led to the young person to go missing. Consideration is given to both push factors, things that are causing the young person to be unhappy or feel unsafe within their home environment, or pull factors, things outside the home that are attracting the young person to leave home.
- 2.9 There is a secondary benefit from return interviews in that they provide potentially valuable insights into the experiences of the young person who went missing, which can be used to help protect other young people. The Missing Children's Team Manager/CSE Co-ordinator reviews and authorises all return interviews from across the directorate and cross-references the information in them. This has enabled us to identify some young people who were missing but not being reported to the Police, potential locations where young people may congregate and potential adults of concern.
- 2.10 The Ofsted inspection in October 2018 identified the need to further strengthen work in relation to return interviews, and ensure that we maximise the impact of the information generated. We have already taken a number of measures in response to this:
- The CSE Coordinator is once again able to review return interviews, and authorise them;
 - We now have a process in place to ensure Multi Agency Meetings take place on every child who has been missing 3 times in a 90-day period;
 - The quality of return interviews and the continuity of inputting information onto Liquid Logic is being addressed as an ongoing concern via training and workshops;

- We are reviewing the local protocol to ensure that we are compliant with National Guidance;
- We are working closely with the Analysis and Insight Team to ensure figures are accurate and in turn this will enable us to identify any trends;
- We will be delivering training regarding return interviews for all staff who undertake them; and
- A task and finish group will meet monthly (chaired by the Head of Service) to ensure the above priorities are being implemented and adhered to.

2.11 As reflected in the information above, the response to children who go missing in Nottingham is multi-agency in nature with all key organisations fully engaged in supporting vulnerable children.

3 OTHER OPTIONS CONSIDERED IN MAKING RECOMMENDATIONS

3.1 None.

4 FINANCE COMMENTS (INCLUDING IMPLICATIONS AND VALUE FOR MONEY/VAT)

4.1 There are no direct financial implications or value for money issues arising from this report.

5 LEGAL AND PROCUREMENT COMMENTS (INCLUDING RISK MANAGEMENT ISSUES, AND LEGAL, CRIME AND DISORDER ACT AND PROCUREMENT IMPLICATIONS)

5.1 None.

6 STRATEGIC ASSETS & PROPERTY COMMENTS (FOR DECISION RELATING TO ALL PROPERTY ASSETS AND ASSOCIATED INFRASTRUCTURE) (AREA COMMITTEE REPORTS ONLY)

6.1 None.

7 EQUALITY IMPACT ASSESSMENT

7.1 An EIA is not required because the report does not contain proposals or financial decisions.

8 LIST OF BACKGROUND PAPERS OTHER THAN PUBLISHED WORKS OR THOSE DISCLOSING CONFIDENTIAL OR EXEMPT INFORMATION

8.1 None.

9 PUBLISHED DOCUMENTS REFERRED TO IN COMPILING THIS REPORT

9.1 National College of policing guidance:
<https://www.app.college.police.uk/app-content/major-investigation-and-public-protection/missing-persons/>.

9.2 Nottingham City Safeguarding Children Board Missing Children Protocol.