

# Nottingham City Council Delegated Decision



**Nottingham**  
**City Council**

Reference Number:	3748
Author:	Kimberley Pike
Department:	Commercial and Operations
Contact:	Kimberley Pike (Job Title: Rough sleeping initiative co ordinator, Email: kimberley.pike11395@nottinghamshire.pnn.police.uk, Phone: 07943616975)
Subject:	Rough Sleeping Initiative 19/20
Total Value:	£491,849 (Type: Revenue)
Decision Being Taken:	<ol style="list-style-type: none"><li>1. To accept the Ministry of Housing, Communities and Local Government (MHCLG) Rough Sleeping Initiative grant award of £461,849 for use during 2019/20;</li><li>2. To accept the Renewal Trust award of £30,000 for use during 2019/20;</li><li>3. To approve funding for contracts listed in exempt Appendix 1;</li><li>4. To grant dispensation from Contract Procedure Rules 5.1.1. and 5.1.2 in accordance with Financial Regulation 3.29 (Operational Issues) to allow for the direct award of contracts and variation to existing contracts as detailed in exempt Appendix 1.</li></ol>
Reasons for the Decision(s)	<p>Severe pressures caused by benefit changes, the lack of availability of settled accommodation, loss of funding for preventative services and other factors have led to a marked increase in rough sleeping nationally over recent years. On the 30th March 2018, the government announced a new £30m national fund (the Rough Sleeping Initiative) to deliver tailored interventions to reduce rough sleeping in the 2018/19 year which will continue in to 2019/20.</p> <p>Nottingham City Council has received an additional award for use during 2019/20 through its successful bid for funding from the MHCLG Rough Sleeping Initiative. This fund will be used to put in place a range of additional measures to be delivered in partnership with the voluntary sector in order to help to reduce rough sleeping in Nottingham. These measures include the provision of extra supported accommodation and shelter for people sleeping rough (and those who are at risk), outreach services, resettlement support programmes and other assistance to help to prevent and relieve rough sleeping during the 2019/20 year.</p> <p>In addition to this The Renewal Trust have bridged a gap in MHCLG funding to allow Sneinton Hermitage to remain open for the full year via funding of £30,000.</p>

**Other Options Considered:** Not to continue to put in place measures set out through Nottingham's bid to the Rough Sleeping Initiative. The funding received through the award from MHCLG is restricted to use to put in place the agreed set of proposals. In addition, addressing rough sleeping is a priority for the Council. The measures put forward represent the Council and partners' best judgement on the use of funding to help prevent and relieve rough sleeping in the City in accordance with the conditions of the award. Therefore the option not to continue to put measures in place was rejected.

**Background Papers:** None

**Published Works:** None

**Affected Wards:** Citywide

**Colleague / Councillor Interests:** None

**Any Information Exempt from publication:** Yes

**Dispensation from Financial Regulations:** Yes

**Exempt Information:**

**Description of what is exempt:** Proposed Variations and Award of Contracts

An appendix (or appendices) to this decision is exempt from publication under the following paragraph(s) of Schedule 12A of the Local Government Act 1972

**3 - Information relating to the financial or business affairs of any particular person (including the authority holding that information).** Appendix 1 to this decision is exempt from publication under paragraph 3 of schedule 12A to the Local Government Act 1972 because they contain information on negotiations with organisations contracted to deliver services and having regard to all the circumstances, the public interest in maintaining the exemption outweighs the public interest in disclosing the information. It is not in the public interest to disclose this information because doing so may compromise the Council's position in respect of ongoing contract negotiations.

**Documents exempt from publication:**

**EXEMPT Appendix 1 - Proposed Variations Award of Contracts and Staff Appointments 2019-20.docx**

**Consultations:**

**Those not consulted are not directly affected by the decision.**

**Crime and Disorder Implications:**

**Section 17 of the Crime and Disorder Act requires local authorities to do all they reasonably can to prevent crime and disorder. The implementation of this decision will contribute to a reduction in crime and disorder by helping to alleviate rough sleeping in the City.**

**Equality:**

**Please login to the system to view the EIA document: EIA - MHCLG Rough Sleepng Initiative Award 2019-20.docx**

**Decision Type:**

**Portfolio Holder**

**Subject to Call In:**

**No**  
**The call-in procedure does not apply to the proposed decision because the delay likely to be caused by the call in process would seriously prejudice the Council's or the public's interests. The Chair of the Overview and Scrutiny Committee (or Vice-Chair) in his/her absence has been consulted and agreed both that the decision proposed is reasonable in all circumstances and that it should be treated as a matter of urgency.**

**Person Consulted: n/a**

**Consultation Date: 11/12/2019**

**Retrospective decision to award contracts**

**Advice Sought:**

**Legal, Finance, Procurement, Equality and Diversity**

**Legal Advice:**

**There are no significant issues arising from the proposed decisions to be taken. For those contracts already awarded and to be varied with the funding these either fall within the permissions set out in Regulation 72 Public Contracts Regulations 2015 or are below threshold for the purpose of the same legislation.**

**The remaining contracts are also below threshold for the purpose of procurement legislation.**

**Advice provided by Naomi Vass (Senior Solicitor) on 20/10/2019.**

**Finance Advice:**

**This decision seeks approval to accept the following funding:**  
**£461,849 - grant award from the Ministry of Housing, Communities & Local Government (MHCLG). This funding has been secured and grant received by the Council;**  
**£30,000 from the Renewal Trust. This funding has been secured and grant received by the Council;**  
**The above funding is ring-fenced and must only be used to cover activities as outlined in the funding award letters. The budget manager must ensure appropriate measures are in place to ensure expenditure is incurred in accordance with the funding awards in order to avoid clawback of funding. Subject to complying with the grant awards and expenditure being contained within the grant awarded, there will be no impact on the Council's medium term financial plan (MTFP).**

**Advice provided by Maria Balchin (Finance Analyst) on 11/11/2019.**

**Procurement Advice:**

**Dispensation from the provisions of the Contract Procedure Rules (5.1.2) in accordance with Financial Regulation (3.29) (Operational Issues) is supported from a procurement perspective and is allowed under Regulation 72 of Public Contracts Regulations 2015, in order for direct awards to be made for the specified durations, as referred to in exempt appendix 1. Such awards will enable a range of additional measures to be put in place to support rough sleepers in Nottingham. The value of these proposals fall below the EU procurement threshold.**

**Advice provided by Julie Herrod (Procurement Officer) on 02/10/2019.**

**Equality and Diversity Advice:**

**The EIA has been reviewed and has been agreed. There are no additional comments to make. Advice provided by Sally Edwards (Equality Diversity & Inclusion Lead) on 20/11/2019.**

**Signatures**

<b>Linda Woodings as Portfolio Holder (PH Housing, Planning and Heritage)</b>
<b>SIGNED and Dated: 23/12/2019</b>
<b>Andrew Errington (Director, Community Protection)</b>
<b>SIGNED and Dated: 20/12/2019</b>
<b>Laura Pattman (Strategic Director of Finance) - Dispensation from Financial Regulations</b>
<b>SIGNED and Dated: 12/12/2019</b>
<b>Chief Finance Officer's Comments:</b>

## Equality Impact Assessment Form

[screentip-sectionA](#)

### 1. Document Control

#### 1. Control Details

Title:	MHCLG Rough Sleeping Initiative 2018/19
Author (assigned to Pentana):	Kimberley Pike, Rough Sleeping Coordinator
Director:	Andrew Errington, Director of Community Protection
Department:	Commercial & Operations
Service Area:	Community Protection
Contact details:	<a href="mailto:kimberley.pike11395@nottinghamshire.pnn.police.uk">kimberley.pike11395@nottinghamshire.pnn.police.uk</a>
Strategic Budget EIA: Y/N	N
Exempt from publication Y/N	N

#### 2. Document Amendment Record

Version	Author	Date	Approved
1	Kimberley Pike	3 September 2019	

#### 3. Contributors/Reviewers

Name	Position	Date

**4. Glossary of Terms**

Term	Description
MHCLG	Ministry of Housing, Communities & Local Government
JSNA	Joint Strategic Needs Assessment
Street Outreach Team	Outreach support for rough sleepers (and people at risk of sleeping rough) commissioned by Nottingham City Council and provided by Framework.

[screeptip-sectionB](#)

**2. Assessment**

**Brief description of proposal / policy / service being assessed**

This assessment is in relation to the implementation of a decision to use funds awarded by MHCLG through the Rough Sleeping Initiative for 2019/20. The decision will allow for the provision of additional supported accommodation, shelter and other forms of assistance in designed to help alleviate rough sleeping in Nottingham City during 2019/20. These provisions will continue to be delivered alongside other accommodation and support already available in the City (mainly through other services commissioned by the Council) that works to prevent and relieve rough sleeping and homelessness.

[screeptip-sectionC](#)

**5. Information used to analyse the effects on equality:**

The measures included in Nottingham’s successful bid for funding from the Rough Sleeping Initiative in 2019/20were developed with input from the City’s Rough Sleepers Task Group and with consideration of information collected by the Street Outreach Team through its work to engage and support people sleeping rough in Nottingham. Other sources of

information, including the Nottingham City JSNA chapter on Homelessness (2017), feedback from stakeholders collected through the recent Social Exclusion (Homelessness) Commissioning Review (2017) and the report *No Way Out: A Study of Persistent Rough Sleeping in Nottingham* (Nottingham Trent University / Opportunity Nottingham 2018) were also used to prepare Nottingham's bid. The profile of people sleeping rough (and those at risk) and how this interacts with their circumstances (e.g. to form barriers to accessing settled accommodation) has been considered as part of this work, and used to ensure that the proposals will address the different causes of rough sleeping. This information will also be used to feed into further arrangements to be established (e.g. the content of contracts, etc) as part of the implementation of services.

**6. Impacts and Actions:**

<a href="#">screentip-sectionD</a>	Could particularly benefit X	May adversely impact X
People from different ethnic groups.	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Men	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Women	<input type="checkbox"/>	<input type="checkbox"/>
Trans	<input type="checkbox"/>	<input type="checkbox"/>
Disabled people or carers.	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Pregnancy/ Maternity	<input type="checkbox"/>	<input type="checkbox"/>
People of different faiths/ beliefs and those with none.	<input type="checkbox"/>	<input type="checkbox"/>
Lesbian, gay or bisexual people.	<input type="checkbox"/>	<input type="checkbox"/>
Older	<input type="checkbox"/>	<input type="checkbox"/>
Younger	<input type="checkbox"/>	<input type="checkbox"/>
Other (e.g. marriage/ civil partnership, looked after children, cohesion/ good relations, <u>vulnerable</u> children/ adults).	<input checked="" type="checkbox"/>	<input type="checkbox"/>

***Please underline the group(s) /issue more adversely affected or which benefits.***

<p style="text-align: right;"><a href="#"><u>screeentip-sectionE</u></a></p> <p><b>How different groups could be affected</b> (Summary of impacts)</p>	<p style="text-align: right;"><a href="#"><u>screeentip-sectionF</u></a></p> <p><b>Details of actions to reduce negative or increase positive impact</b> (or why action isn't possible)</p>
<p>The No Way Out study (2018) identified males as accounting for 84% of persistent rough sleepers in Nottingham City. A mix of interventions have been developed in order to help to offer appropriate options to people of different genders, but (given the higher proportion of males within the population identified as rough sleeping) most beneficiaries of the new services are likely to be male.</p> <p>The same report found that among the cohort of persistent rough sleepers identified through the research:</p> <ul style="list-style-type: none"> <li>• 81% were of White British ethnicity</li> <li>• 18% had a disability</li> <li>• 51% had a mental health problem</li> <li>• 93% had problems with substance misuse.</li> </ul> <p>Often people who experience persistent rough sleeping face a combination of substance misuse, offending histories and/or mental ill-health (known as Multiple and Complex Needs or MCN) that interact with their ability to access and sustain housing. Initiatives put forward in Nottingham's bid</p>	<p>Clear reporting arrangements will be established in conjunction with service providers in order to monitor the effectiveness of the new initiatives to support rough sleepers. These arrangements will be underpinned by contacts between the Council and the service providers. Monitoring arrangements will take into account the profile of people accessing services, in order that the effectiveness of interventions for people with different equalities characteristics can be considered. Contracts (and monitoring arrangements) will be put in place by the Commissioning and Contracting teams by week commencing 8<sup>th</sup> October 2018.</p> <p>A Rough Sleeping Co-ordinator post has been created to appoint a manager with responsibility for overseeing the effectiveness of the full range of interventions (including those not implemented through contracts). The Co-ordinator will have overall responsibility for the return of performance information required by MHCLG across both contracted and non-contracted interventions. The new Rough Sleeping Co-ordinator will maintain oversight of the overall performance of the measures funded through the Rough Sleepers Initiative</p>



<p>to be implemented through this decision will also seek to address the needs of people in this group.</p> <p>EU migrants without benefit entitlements account for a significant proportion of people rough sleeping in the City (approx 1/3 in 2017/18 based on data collected by the Street Outreach Team). Opportunities to relieve rough sleeping for people in these circumstances can be limited by the lack of recourse to benefits. Specific initiatives have been developed to help to respond to people in these circumstances.</p> <p>The proposals to be delivered through the implementation of this decision will create access to support, shelter, routes to resettlement and other assistance (e.g. substance / alcohol misuse treatment) for people in accordance with their individual needs.</p>	<p>award. This will include the submission of monitoring to MHCLG on a monthly basis from April 2019 to March 2020.</p> <p>The organisations selected to deliver the services put in place through the implementation of this decision have been chosen both for expediency (given short timescales for responding to the bid) and for their experience in working with homeless and socially excluded citizens. This includes evidence of services having been adapted (e.g. through the recruitment of speakers of languages other than English, mental health expertise, etc) in line with an appreciation of the characteristics of the population of people at risk of sleeping rough in the City. [The Commissioning Lead and Head of Housing Solutions have already delivered this action in the preparation of Nottingham’s bid.]</p>
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**7. Outcome(s) of equality impact assessment:**

<input checked="" type="checkbox"/>	No major change needed	<input type="checkbox"/>	Adjust the policy/proposal
<input type="checkbox"/>	Adverse impact but continue	<input type="checkbox"/>	Stop and remove the policy/proposal

**8. Arrangements for future monitoring of equality impact of this proposal / policy / service:**

Monitoring of the interventions will be kept under review by the NCC Contracts Team and by the Rough Sleeping Initiative Co-ordinator. This will inform any continuation of the Rough Sleeping Initiative in Nottingham from 1<sup>st</sup> April 2019 (subject to further funding by MHCLG).

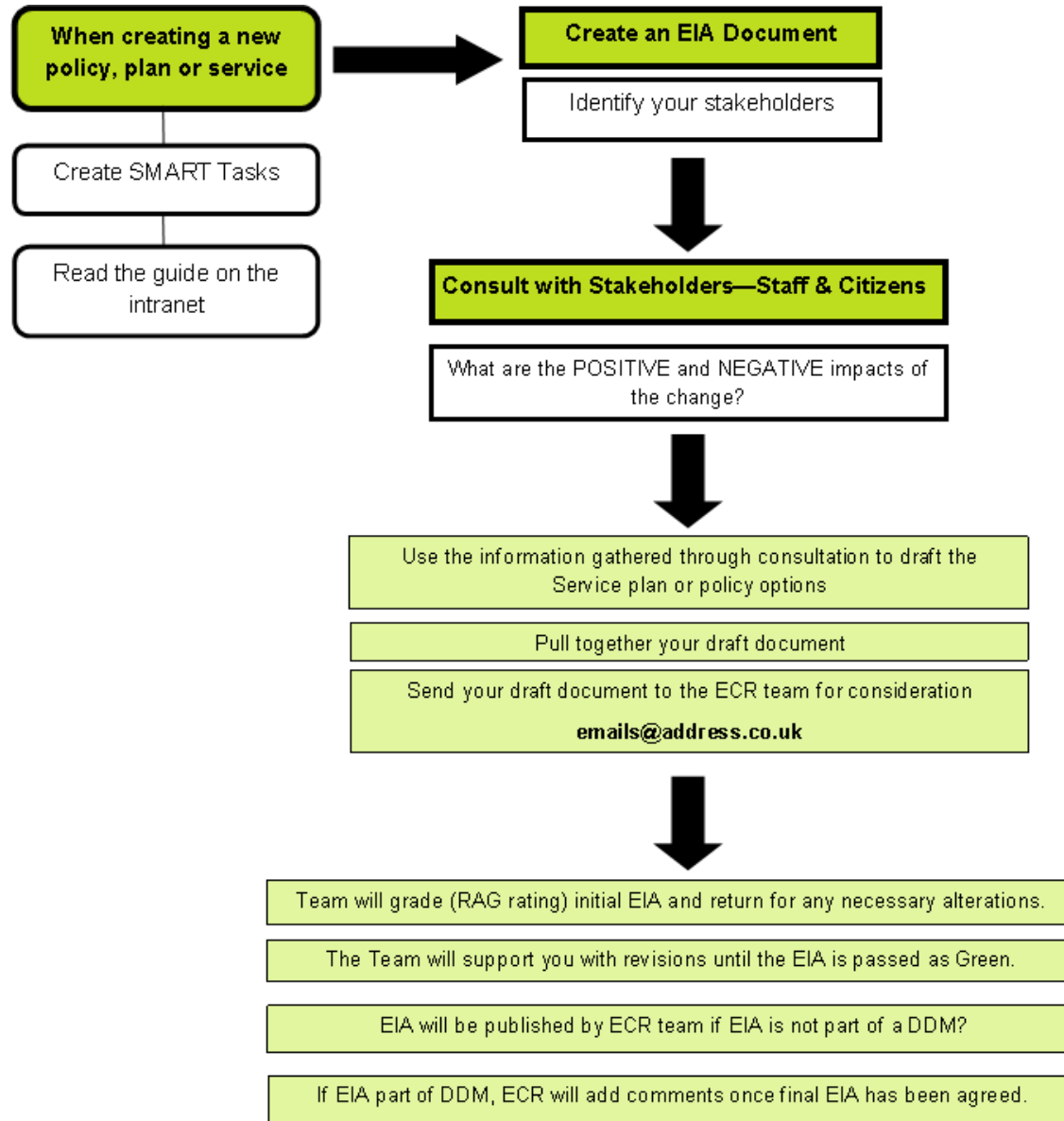
**9. Approved by (manager signature) and Date sent to equality team for publishing:**

<b>Approving Manager:</b> The assessment must be approved by the manager responsible for the service/proposal. Include a contact tel & email to allow citizen/stakeholder feedback on proposals.	<b>Date sent for scrutiny: 3 September 2018</b> Send document or Link to: <a href="mailto:equalityanddiversityteam@nottinghamcity.gov.uk">equalityanddiversityteam@nottinghamcity.gov.uk</a>
<b>SRO Approval:</b> <i>Kimberley Pike</i>	<b>Date of final approval:</b> <b>03.09.19</b>

**Before you send your EIA to the Equality and Community Relations Team for scrutiny, have you:**

1. Read the guidance and good practice EIA's  
<http://intranet.nottinghamcity.gov.uk/media/1924/simple-guide-to-eia.doc>
2. Clearly summarised your proposal/ policy/ service to be assessed.
3. Hyperlinked to the appropriate documents.
4. Written in clear user-friendly language, free from all jargon (spelling out acronyms).
5. Included appropriate data.
6. Consulted the relevant groups or citizens or stated clearly, when this is going to happen.
7. Clearly cross-referenced your impacts with SMART actions.





**KEY**  
EIA— Equality Impact Assessment  
ECR— Equality & Community Relations Team  
DDM—Delegated Decision Making